



ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED SEPTEMBER 30, 2021

ANNUAL FINANCIAL REPORT

SEPTEMBER 30, 2021

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INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Council City of Hillsboro, Texas

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Hillsboro, Texas (the "City"), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

The City's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.



Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Hillsboro, Texas, as of September 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining fund financial statements and the Schedule of Expenditures of Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining fund financial statements and the Schedule of Expenditures of Federal Awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial statements and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

Patillo, Brown & Hill, L.L.P.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 17, 2022, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Waco, Texas May 17, 2022

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Management's Discussion and Analysis

As management of the City of Hillsboro, Texas (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2021. We encourage readers to consider the information presented here in conjunction with the financial statements which can be found in the following section of this report.

FINANCIAL HIGHLIGHTS

- The assets and deferred outflows of resources of the City exceed its liabilities and deferred inflows of resources as of September 30, 2021, by \$32,940,211 (net position).
- The City's total net position increased in the current year by \$3,648,416.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$13,752,169. Approximately 20% of this total amount, \$2,734,232, is unassigned fund balance available for use within the City's fund designation and fiscal policies.
- As of September 30, 2021, unassigned fund balance for the General Fund was \$2,734,232 or 29% of total General Fund expenditures.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements. The government-wide financial statements, which begin on page 9 of this report, are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all the City's assets, deferred inflows and outflows of resources and liabilities, with the difference between them reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused compensated absences.)

Both government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their cost through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety, streets, and community development. The business-type activities of the City include water and wastewater, sanitation, and airport operations.

The government-wide financial statements can be found on pages 9 - 10 of this report.

Fund Financial Statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the City can be divided into two categories – governmental funds and proprietary funds.

Governmental Funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Beginning on page 11 of this report, information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances for the General Fund, the Economic Development Corporation Fund, the Hotel/Motel Tax Fund, the 2021 Bond Fund and the Debt Service Fund, which are considered to be major funds. A budgetary comparison schedule has been provided for the General Fund, the Economic Development Corporation Fund and the Hotel/Motel Tax Fund to demonstrate compliance with the annual appropriated budget in the required supplementary information section. Data for the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining fund statements elsewhere in this report.

Proprietary Funds. The City maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses the enterprise funds to account for water, wastewater, solid waste, and airport operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

The basic proprietary fund financial statements can be found on pages 16 - 19 of this report.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 20-35 of this report.

Other Information. In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* concerning the City's progress in funding its obligation to provide pension benefits to its employees. Additionally, budgetary schedules are provided for the General Fund and major special revenue funds to demonstrate compliance with the budget. Required supplementary information can be found on pages 36-46 of this report.

This report also presents combining fund statements for nonmajor funds that further support the information in the financial statements. The combining fund statements for nonmajor funds are presented immediately following the notes to required supplementary information beginning on page 47 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, net position was \$32,940,211 as of September 30, 2021.

NET POSITION

	Government	tal Activities	Business-ty	pe Activities	Totals		
	2021	2020	2021 2020		2020 2021		
Current assets Capital assets Total Assets	\$ 15,430,913	\$ 7,206,274 19,430,242 26,636,516	\$ 4,498,429 10,308,495 14,806,924	\$ 3,748,988 10,749,016 14,498,004	\$ 19,929,342 28,910,686 48,840,028	\$ 10,955,262 30,179,258 41,134,520	
Total deferred ouflows							
of resources	612,843	505,136	84,239	62,144	697,082	567,280	
Current liabilities Noncurrent liabilities Total Liabilities	1,200,601 11,159,684 12,360,285	586,879 6,128,258 6,715,137	1,141,402 2,778,818 3,920,220	498,241 3,301,381 3,799,622	2,342,003 13,938,502 16,280,505	1,085,120 9,429,639 10,514,759	
Total deferred inflows of resources	<u>499,565</u>	573,915	68,465	69,099	568,030	<u>643,014</u>	
Net position: Net investment in capital assets Restricted Unrestricted	14,080,067 5,296,562 830,765	13,348,550 5,022,839 (945,336)	12,611,488 - 121,329	11,838,568 - 27,174	26,691,555 5,296,562 952,094	25,187,118 5,022,839 (918,162)	
Total Net Position	\$ 20,207,394	\$ <u>17,426,053</u>	\$ <u>12,732,817</u>	\$ <u>11,865,742</u>	\$ <u>32,940,211</u>	\$ <u>29,291,795</u>	

By far, the largest portion of the City's net position (81%) reflects its investment in capital assets (e.g., land, buildings, machinery, equipment, vehicles, and infrastructure), less any related outstanding debt that was used to acquire those assets. The City uses these capital assets to provide a variety of services to its citizens. Accordingly, these assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Restricted net position represents resources that are subject to external restrictions on how they may be used.

The remaining balance is unrestricted and may be used to meet the City's ongoing obligations to its citizens and creditors.

CHANGES IN NET POSITION

	Governme	ntal	Activities	Business-type Activities					Totals		
	2021		2020		2021		2020	2021			2020
REVENUES:											
Program revenues:											
Charges for services	\$ 1,046,289	\$	1,037,458	\$	5,698,487	\$	5,491,670	\$	6,744,776	\$	6,649,218
Operating grants	394,726		170,353		64,902		10,201		459,628		180,554
Capital grants											
and contributions	905,253		16,283		457,199		681,498		1,362,452		697,781
General revenues:											
Property taxes	4,440,577		4,223,751		-		-		4,440,577		4,223,751
Sales taxes	4,423,439		3,220,875		-		-		4,423,439		3,220,875
Franchise taxes	526,182		508,488		-		-		526,182		508,488
Hotel/motel taxes	373,867		265,007		-		-		373,867		265,007
Other taxes	75,098		65,810		-		-		75,098		65,810
Investment earnings	10,824		66,122		590		9,844		11,414		75,966
Miscellaneous	118,271		116,404		72,765	57,081		,081 191,03	191,036	173,4	173,485
Total Revenues	12,314,526	_	9,690,551	_	6,293,943	_	6,250,294	_	18,608,469	_	16,050,403
EXPENSES:											
General government	2,882,576		2,916,422		-		-		2,882,576		2,916,422
Public safety	5,145,126		5,511,074		-		-		5,145,126		5,511,074
Streets	947,308		900,582		-		-		947,308		900,582
Community development	385,181		1,023,818		-		-		385,181		1,023,818
Interest on long-term debt	165,170		272,684		-		-		165,170		272,684
Water and sewer	-		-		4,332,357		4,117,150		4,332,357		4,117,150
Sanitation	-		-		813,305		813,719		813,305		813,719
Airport		_			289,030	312,506		_	289,030	_	312,506
Total Expenses	9,525,361	_	10,624,580	_	5,434,692	_	5,243,375	_	14,960,053	_	15,867,955
CHANGE IN NET POSITION											
BEFORE TRANSFERS	2,789,165	(934,029)		859,251		1,006,919		3,648,416		72,890
TRANSFERS	(7,824)	_	243,461	_	7,824	(243,461)	_	-	_	
CHANGE IN NET POSITION	2,781,341	(690,568)		867,075		763,458		3,648,416		72,890
NET POSITION, BEGINNING	17,426,053	_	18,116,621	_	11,865,742	_	11,102,284	_	29,291,795	_	29,218,905
NET POSITION, ENDING	\$ <u>20,207,394</u>	\$	17,426,053	\$_	12,732,817	\$	11,865,742	\$_	32,940,211	\$_	29,291,795

Governmental Activities. Governmental activities increased the City's net position by \$2,781,341. Key elements of this increase are as follows:

•	Capital grants increased by	\$888,970
•	Sales taxes revenue increased by	1,202,564
•	Community development expenses decreased by	638,637

Business-type Activities. Business-type activities increased the City's net position by \$867,075. Key elements of this increase are as follows:

•	Charges for services revenue increased by	\$206,817
•	Operating grants increased by	54,701

Additionally, the increase in net position over the past two years was significantly supported by the receipt of capital grants from the U.S. Economic Development Administration (EDA). These funds have been used to construct and improve water infrastructure and the grant amounted to \$457,199 in the current year.

FINANCIAL ANALYSIS OF THE CITY'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the City's governmental funds is to provide information on near term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$13,752,169. Approximately 20% of this total amount, \$2,734,232 constitutes unassigned fund balance. Refer to pages 11 – 14 of this report for a more detailed presentation of governmental fund balances.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$2,734,232, while total fund balance reached \$3,034,599.

The fund balance of the City's General Fund increased by \$1,435,348 during the current fiscal year. This increase was primarily due to a increase in sales tax revenue.

The fund balance of the City's Economic Development Corporation Fund decreased by \$18,766 during the current fiscal year. This decrease was primarily due to a budgeted expenditure of local match funds for the previously-mentioned EDA grant for the water/sewer fund.

The Hotel/Motel Tax Fund balance increased by \$155,756 during the current fiscal year. This increase was due to an increase in hotel/motel tax revenue.

The Debt Service Fund has a total fund balance of \$220,505, which was a \$40,997 increase over the prior year. This increase was due to increased property taxes.

The 2021 Bond Fund has a total fund balance of \$5,730,466 during the current fiscal year. This was a new fund in 2021 to account for the issuance of the Certificates of Obligation, Series 2021, and the related project costs.

Proprietary Funds. The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the City's enterprise funds at the end of the year amounted to \$121,329. The increase in net position was \$867,075. Other factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

General Fund Budgetary Highlights

Actual revenues exceeded budgeted revenues by \$943,156 while total appropriations exceeded expenditures by \$845,048 due to cost savings and a conservative method of budgeting contingent costs.

CAPITAL ASSETS

The City's investment in capital assets for its governmental and business-type activities as of September 30, 2021, amounts to \$33,424,685 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, park facilities and infrastructure.

Major capital asset additions occurring during the current fiscal year included the following:

- EDA waterline work for \$705,063
- Jiffy Wash building for \$107,222

Additional information on the City's capital assets can be found on pages 26-27 of this report.

DEBT ADMINISTRATION

At the end of the current fiscal year, the City had total bonded debt of \$13,820,000. All of this represents bonded debt backed by the full faith and credit of the City.

In November 2020, the City issued General Obligation Refunding Bonds, Series 2020 in the amount of \$1,330,000, for the purpose of refunding a portion of existing bonds at a present value savings. Additionally, in February 2021, the City issued Combination Tax and Revenue Certificates of Obligation, Series 2021 in the amount of \$5,635,000, for the purpose of constructing and improving streets, including sidewalks, landscaping, streetscaping, lighting, drainage, utility line relocations and the acquisition of land and rights-of-way.

The City's General Obligation Bond rating is listed below.

Standard and Poor's

General Obligation Bonds

AA/A+

Additional information on the City's long term-debt can be found in pages 28 - 30 of this report.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The fiscal year 2022 budget reflects the City's efforts to address the needs and issues of the community and meet desired levels of services while limiting expenditures to maintain a balanced budget. An increase of 8.26% in water/wastewater revenue is planned during this fiscal year to fund the City's infrastructure improvements. Budgeted expenditures for each department have been based upon an evaluation of the departments' programs and priorities. A regular review of the core function of every City operation is instrumental in determining appropriate expenditure levels without sacrificing the basic services that the community needs and expects.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City's finances for all those with an interest in its finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Megan Henderson, City Manager, P.O. Box 568, Hillsboro, Texas 76645 or call (254) 582-3271.

BASIC FINANCIAL STATEMENTS

STATEMENT OF NET POSITION

SEPTEMBER 30, 2021

		Governmental Activities	B	usiness-type Activities		Total
ASSETS Cash and investments Receivables (net of allowances for uncollectibles):	\$	12,746,168	\$	3,397,947	\$	16,144,115
Taxes Accounts Municipal court		1,162,015 239,954 365,173		- 766,924 -		1,162,015 1,006,878 365,173
Intergovernmental Internal balances Inventories		770,025 122,909	(253,639 122,909)		1,023,664 -
Capital assets not being depreciated Capital assets, net of accumulated depreciation	_	24,669 1,833,759 18,602,191		202,828 2,680,240 10,308,495	_	227,497 4,513,999 28,910,686
Total assets	_	35,866,863	_	17,487,164	_	53,354,027
DEFERRED OUTFLOWS OF RESOURCES						
Deferred charge on refunding		24,855		3,656		28,511
Deferred outflows related to pensions	_	587,988		80,583	_	668,571
Total deferred outflows of resources	_	612,843		84,239	_	697,082
LIABILITIES						
Accounts payable		508,720		141,235		649,955
Accrued liabilities		227,760		17,582		245,342
Accrued interest payable		114,004		14,851		128,855
Unearned revenue		350,117		702,700 265,034		1,052,817 265,034
Customer deposits Noncurrent liabilities:		-		205,034		205,034
Due within one year:						
Long-term debt		1,348,398		567,024		1,915,422
Due in more than one year:		, ,		, ,		,,
Long-term debt		11,159,684		2,778,818		13,938,502
Net pension liability - TMRS		2,064,064		282,877		2,346,941
Total liabilities	_	15,772,747		4,770,121		20,542,868
DEFERRED INFLOWS OF RESOURCES						
Deferred inflow related to pensions		499,565		68,465		568,030
Total deferred inflows of resources		499,565		68,465	_	568,030
NET POSITION	_	,		,		,
Net investment in capital assets Restricted for:		14,080,067		12,611,488		26,691,555
Economic development		2,301,356		-		2,301,356
Tourism		1,977,777		-		1,977,777
Court security and technology		275,698		-		275,698
Debt service		282,008		-		282,008
Public safety		450,363		-		450,363
Library operations		32,744		-		32,744
Unrestricted	_	807,381		121,329	_	928,710
Total net position	\$	20,207,394	\$	12,732,817	\$_	32,940,211

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2021

Net (Expense) Revenue and Changes in Net Position Program Revenues Operating Capital Charges for Grants and Grants and Governmental Business-type Functions/Programs Services Contributions Contributions Activities Expenses Activities Total Governmental activities: 2,882,576 76,512 \$ 386,903 \$ 2,419,161) \$ 2,419,161) General government Public safety 5,145,126 938,021 7,823 4,199,282) 4,199,282) Streets 947,308 905,253 42,055) 42,055) Community development 385,181 31,756 353,425) 353,425) 165,170 165,170) 165,170) Interest on long-term debt 9,525,361 394,726 905,253 Total governmental activities 1,046,289 7,179,093) _ 7,179,093) Business-type activities: Water and sewer 4,332,357 4,270,210 457,199 395,052 395,052 Sanitation 813,305 1,158,916 345,611 345,611 289,030 269,361 64,902 45,233 45,233 Airport 64,902 457,199 785,896 785,896 Total business-type activities 5,434,692 5,698,487 Total \$ 6,744,776 459,628 1,362,452 7,179,093) 785,896 6,393,197) \$ 14,960,053 General revenues: Taxes: Property - general purposes 3,523,481 3,523,481 Property - debt service 917,096 917,096 Sales 4,423,439 4,423,439 Franchise 526,182 526,182 373,867 373,867 Hotel/motel Other 75,098 75,098 Unrestricted investment earnings 10,824 590 11,414 Miscellaneous 118,271 72,765 191,036 7,824) 7,824 **Transfers** 9,960,434 81,179 10,041,613 Total general revenues and transfers 2,781,341 867,075 3,648,416 Change in net position 17,426,053 11,865,742 29,291,795 Net position, beginning 20,207,394 \$ 12,732,817 \$ 32,940,211 Net position ending

BALANCE SHEET

GOVERNMENTAL FUNDS

SEPTEMBER 30, 2021

	SLPTLMBLK 30,	2021		Special Revenue					
		General		Economic evelopment Corporation	I	Hotel/Motel Tax			
ASSETS									
Cash and investments	\$	2,190,024	\$	2,245,060	\$	1,872,095			
Receivables (net of allowance									
for uncollectibles):									
Taxes		923,707		64,443		105,957			
Accounts		605,127		-		-			
Due from other governments Inventory		770,025 24,669		-		-			
Due from other funds		130,243		_		_			
	_	4,643,795	-	2,309,503		1,978,052			
Total assets	_	4,043,793	_	2,309,303	_	1,976,032			
LIABILITIES		E0E 442		1 472		275			
Accounts payable Accrued liabilities		505,442 222,993		1,472 2,304		275			
Unearned revenue		350,117		2,304 -		-			
Due to other funds		-		4,371		_			
Total liabilities	_	1,078,552		8,147		275			
DEFERRED INFLOWS OF RESOURCES	_	1,070,332		0,117	_	275			
Unavailable revenue - property taxes		165,471		_		_			
Unavailable revenue - court fines		365,173		-		-			
Total deferred inflows of resources	_	530,644		_		_			
FUND BALANCE	_	55575							
Nonspendable:									
Inventory		24,669		_		_			
Restricted:		24,009							
Court security and technology		275,698		_		_			
Debt service		275,090		_		_			
Economic development		_		2,301,356		_			
Library operations		_		2,301,330		_			
Public safety		_		_		_			
Tourism		_		_		1,977,777			
Capital projects		_		_		1,3//,///			
Unassigned		2,734,232		_		_			
_	_		_	2,301,356	_	1 077 777			
Total fund balances	_	3,034,599	_	2,301,330	_	1,977,777			
Total liabilities, deferred inflows of resource									
and fund balances	\$ <u></u>	4,643,795	\$	2,309,503	\$	1,978,052			

Capital assets used in governmental activities are not financial resources and, theore, are not reported in the funds.

Other long-term assets are not available to pay for current-period expenditures and, theore, are reported as unavailable revenue in the funds.

Long-term liabilities (net pension liability, bonds payable, etc.) are not due and payable in the current period and therefore have not been included in the fund financial statements. Also, deferred inflows and outflows related to the net pension liability are not reported in the funds.

Net position of governmental activities

			Capital Projects				
	Debt Service		2021 Bond	Go	Other overnmental Funds		Total Governmental Funds
\$	214,100	\$	5,730,466	\$	494,423	\$	12,746,168
	67,908 -		- -		- -		1,162,015 605,127
	- - -		- - -		- - -		770,025 24,669 130,243
_	282,008	_	5,730,466	_	494,423	_	15,438,247
	- - -		- - -		1,531 2,463 - 2,963		508,720 227,760 350,117 7,334
_	-	_	-	_	6,957	-	1,093,931
	61,503		- -		-		226,974 365,173
_	61,503	_	-	_		_	592,147
	-		-		-		24,669
	-		-		-		275,698
	220,505 -		-		-		220,505 2,301,356
	- - -		- -		32,744 450,363 -		32,744 450,363 1,977,777
	-		5,730,466		4,359 -		5,734,825 2,734,232
_	220,505	_	5,730,466	_	487,466	_	13,752,169
\$_	282,008	\$	5,730,466	\$	494,423		
							20,435,950
							592,147
						<u>(</u>	14,572,872)

\$ 20,207,394

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

GOVERNMENTAL FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2021

FOR THE YEAR ENDED S	EPTEN	1BER 30, 202	1	_	_	
				Special	Reven	ue
				Economic		
				evelopment	H	otel/Motel
		General	C	orporation		Tax
REVENUES						
Taxes:	_	2 524 522	_		_	
Ad valorem	\$	3,571,527	\$	-	\$	-
Sales		4,054,819		368,620		-
Franchise		526,182		-		-
Hotel/motel		- 75.000		-		373,867
Other		75,098		-		-
Fines and forfeitures		584,576		-		-
Charges for services		171,785		-		-
Intergovernmental		1,296,933		-		-
Licenses and permits		27,393		- 4.561		- 70
Investment earnings		4,593		4,561		70
Rentals		-		-		4,363
Cemetery lot sales and fees		44,923		=		-
Contributions		184,451		- - 701		- 141
Miscellaneous		25,594	_	52,791		141
Total revenues		10,567,874		425,972		378,441
EXPENDITURES						
Current:						
General government		2,721,310		-		-
Public safety		4,785,076		-		-
Streets		473,540		-		-
Community development		89,276		130,914		139,380
Capital outlay		1,037,127		-		-
Debt service:						
Principal		325,377		-		-
Interest		44,849		=		-
Fees and costs of issuance						
Total expenditures		9,476,555		130,914		139,380
EXCESS (DEFICIENCY) OF REVENUES						
OVER (UNDER) EXPENDITURES		1,091,319		295,058		239,061
OTHER FINANCING SOURCES (USES)						
Insurance recoveries		35,852		_		-
Capital leases		276,180		_		-
Issuance of bonds		-		-		-
Bond premium		-		_		-
Issuance of refunding bonds		-		_		-
Payment to refunded bond escrow agent		-		_		-
Transfers in		367,000		-		-
Transfers out	(335,003)	(313,824)	(83,305)
Total other financing sources (uses)		344,029	(313,824)	(83,305)
NET CHANGE IN FUND BALANCE		1,435,348	/	18,766)		155,756
			(
FUND BALANCE, BEGINNING		1,599,251		2,320,122		1,822,021
FUND BALANCE, ENDING	\$	3,034,599	\$	2,301,356	\$	1,977,777

	Dahk		Capital Projects	Co	Other	6	Total
	Debt Service		2021 Bond	GO	vernmental Funds	G	overnmental Funds
	Scivice		2021 DONG		runus		i ulius
\$	895,419	\$	-	\$	-	\$	4,466,946
	-		=		=		4,423,439
	-		-		-		526,182
	-		-		-		373,867
	-		-		- 72 120		75,098
	-		-		72,138		656,714
	<u>-</u>		-		-		171,785 1,296,933
	_		_		_		27,393
	85		338		1,177		10,824
	-		-		-		4,363
	_		-		_		44,923
	-		-		2,546		186,997
					3,893		82,419
	895,504		338		79,754		12,347,883
	-		-		-		2,721,310
	-		-		101,332		4,886,408
	-		-		63,606		537,146
	-		-		- 0.224		359,570
	-		14,211		8,334		1,059,672
	745,000		-		-		1,070,377
	104,177		-		-		149,026
	41,812		72,090				113,902
	890,989		86,301		173,272		10,897,411
	4,515	(85,963)	(93,518)		1,450,472
	,	•		•			<u> </u>
	-		-		-		35,852
	-		-		72,535		348,715
	-		5,635,000		-		5,635,000
	-		181,429		=		181,429
	1,330,000		-		-		1,330,000
(1,293,518)		-		-	(1,293,518)
	-		-	,	397,308	,	764,308
					40,000)		772,132)
	36,482		5,816,429		429,843		6,229,654
	40,997		5,730,466		336,325		7,680,126
	179,508		-		151,141		6,072,043
\$	220,505	\$	5,730,466	\$	487,466	\$	13,752,169

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2021

Net change in fund balances - total governmental funds	\$	7,680,126
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the		
current period.		136,996
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(69,209)
The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment		
of long-term debt and related items.	(4,931,763)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	<u>(</u>	34,809)
Change in net position of governmental activities	\$	2,781,341

STATEMENT OF NET POSITION

PROPRIETARY FUNDS

SEPTEMBER 30, 2021

	Business-type Activities - Enterprise Funds							s	
	Water and								
ASSETS	V	Vastewater	5	Sanitation		Airport		Totals	
Current assets:									
Cash and investments	\$	3,140,346	\$	257,501	\$	100	\$	3,397,947	
Accounts receivable		689,647		54,511		22,766		766,924	
Intergovernmental receivables		247,639		-		6,000		253,639	
Inventories		158,781		-		44,047		202,828	
Noncurrent capital assets:									
Capital assets not being depreciated		2,483,751		97,906		98,583		2,680,240	
Capital assets net of accumulated depreciation		8,722,359				1,586,136		10,308,495	
Total assets	_	15,442,523	_	409,918	_	1,757,632	_	17,610,073	
DEFERRED OUTFLOWS OF RESOURCES									
Deferred charge on refunding		3,656		_		_		3,656	
Deferred outflows related to pensions		74,412		-		6,171		80,583	
Total deferred outflows of resources		78,068	_			6,171		84,239	
rotal deferred dathows of resources		, 5/555	_		_	<u> </u>		0.,203	
LIABILITIES									
Current liabilities:									
Accounts payable		69,610		71,579		46		141,235	
Customer deposits		265,034		-		-		265,034	
Accrued liabilities		16,214		-		1,368		17,582	
Due to other funds		-		-		122,909		122,909	
Accrued interest payable		14,851		-		-		14,851	
Unearned revenue		700,000		-		2,700		702,700	
Accrued compensated absences		16,334		-		-		16,334	
Bonds payable		535,000		-		-		535,000	
Capital lease payable		15,690	_					15,690	
Total current liabilities		1,632,733	_	71,579	-	127,023	-	1,831,335	
Noncurrent liabilities:									
Bonds payable		2,729,756		-		-		2,729,756	
Capital lease payable		32,729		-		-		32,729	
Net pension liability		261,215		-		21,662		282,877	
Accrued compensated absences		16,333	_					16,333	
Total long-term liabilities		3,040,033	_		-	21,662	-	3,061,695	
Total liabilities		4,672,766	_	71,579	_	148,685	_	4,893,030	
DEFENDED THE OWG OF DEGGLERGES									
DEFERRED INFLOWS OF RESOURCES		62.222				F 242		60.465	
Deferred inflows related to pensions		63,222	_			5,243	_	68,465	
Total deferred inflows of resources		63,222	_		_	5,243	_	68,465	
NET POSITION									
Net investment in capital assets		10,828,863		97,906		1,684,719		12,611,488	
Unrestricted	(44,260)		240,433	(74,844)		121,329	
Total net position	\$	10,784,603	\$	338,339	\$	1,609,875	\$	12,732,817	

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

PROPRIETARY FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Business-type Activities - Enterprise Funds						ds	
	Water and							
	V	Vastewater	S	anitation		Airport		Totals
OPERATING REVENUES								
Charges for services:	_	4 226 525	_		_			4 226 525
Water and sewer sales	\$	4,226,525	\$	-	\$	-	\$	4,226,525
Sanitation sales		-		1,158,916		-		1,158,916
Airport fuel sales		-		-		225,437		225,437
Hangar rentals		-		-		41,828		41,828
Other service charges		43,685		-		2,096		45,781
Operating grants		-		-		64,902		64,902
Miscellaneous	_	72,765			_		_	72,765
Total operating revenues	_	4,342,975		1,158,916	_	334,263	_	5,836,154
OPERATING EXPENSES								
Water purchases		2,217,997		-		-		2,217,997
Personnel		867,028		-		61,312		928,340
Supplies		72,653		-		139,807		212,460
Services		254,403		809,209		28,620		1,092,232
Maintenance		379,490		4,096		5,517		389,103
Depreciation	_	501,166		_		53,774		554,940
Total operating expenses	_	4,292,737		813,305	_	289,030	_	5,395,072
OPERATING INCOME (LOSS)		50,238		345,611	_	45,233	_	441,082
NONOPERATING REVENUES (EXPENSES)								
Investment income		590		-		-		590
Interest and fiscal charges	(39,620)		-		-	(39,620)
Total nonoperating revenues (expenses)	(39,030)	_	-	_		(39,030)
INCOME (LOSS) BEFORE CAPITAL								
CONTRIBUTIONS AND TRANSFERS		11,208		345,611		45,233		402,052
Capital contributions		457,199		-		-		457,199
Transfers in		301,824		-		-		301,824
Transfers out	_	<u>-</u>	(294,000)	_		(294,000)
CHANGE IN NET POSITION		770,231		51,611		45,233		867,075
TOTAL NET POSITION, BEGINNING	1	10,014,372		286,728	_	1,564,642	_	11,865,742
TOTAL NET POSITION, ENDING	\$ <u>_</u> 1	10,784,603	\$	338,339	\$_	1,609,875	\$_	12,732,817

STATEMENT OF CASH FLOWS

PROPRIETARY FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Business-type Activities - Enterprise Funds					
	Water and					
	Wastewater	Sanitation	Airport	Totals		
CASH FLOWS FROM OPERATING ACTIVITIES		-				
Cash received from customers	\$ 4,266,814	' '	\$ 315,704	\$ 5,740,281		
Cash payments to employees for services	(854,611)		(60,560)	(915,171)		
Cash payments to suppliers for goods and services	(2,976,108)	<u>(806,619</u>)	(236,442)	<u>(4,019,169</u>)		
Cash provided (used) by operating activities	436,095	351,144	18,702	805,941		
CASH FLOWS FROM NONCAPITAL						
FINANCING ACTIVITIES						
Federal grants	700,000	-	-	700,000		
Cash received from other funds	301,824	-	27,673	329,497		
Cash paid to other funds		(294,000)		(294,000)		
Cash provided (used) by noncapital						
financing activities	1,001,824	(294,000)	27,673	735,497		
CASH FLOWS FROM CAPITAL AND						
RELATED FINANCING ACTIVITIES						
Proceeds from issuance of long-term debt	48,419	-	-	48,419		
Principal repayments on debt	(525,000)		-	(525,000)		
Interest and fiscal charges on debt	(77,338)	-	-	(77,338)		
Capital grants	338,380	-	- (52.400)	338,380		
Acquisition and construction of capital assets	(775,680)		(53,400)	(829,080)		
Cash provided (used) by capital and						
related financing activities	(991,219)	<u> </u>	(53,400)	(1,044,619)		
CASH FLOWS FROM INVESTING ACTIVITIES						
Interest on investments	590			590		
Cash provided (used) by investing activities	590			<u>590</u>		
NET INCREASE (DECREASE) IN CASH						
AND CASH EQUIVALENTS	447,290	57,144	(7,025)	497,409		
CASH AND CASH EQUIVALENTS, BEGINNING	2,693,056	200,357	7,125	2,900,538		
CASH AND CASH EQUIVALENTS, ENDING	\$3,140,346	\$ <u>257,501</u>	\$ <u>100</u>	\$ 3,397,947		

STATEMENT OF CASH FLOWS

PROPRIETARY FUNDS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Business-type Activities - Enterprise Funds							
	Water and							
	Wa	astewater	9	Sanitation		Airport		Totals
RECONCILIATION OF OPERATING INCOME								
(LOSS) TO NET CASH PROVIDED (USED) BY								
OPERATING ACTIVITIES								
Operating income (loss)	\$	50,238	\$	345,611	\$	45,233	\$	441,082
Adjustments to reconcile operating income (loss) to								
net cash provided (used) by operating activities:								
Depreciation and amortization		501,166		-		53,774		554,940
Change in assets and liabilities:								
Decrease (increase) in accounts receivable	(81,474)	(1,153)	(14,809)	(97,436)
Decrease (increase) in inventory	(27,278)		-	(30,172)	(57,450)
Decrease (increase) in due from other governments		-		-	(6,000)	(6,000)
Decrease (increase) in deferred outflows	(23,978)		-	(1,773)	(25,751)
Increase (decrease) in accounts payable	(24,287)		6,686	(31,243)	(48,844)
Increase (decrease) in accrued liabilities	(27)		-	(12)	(39)
Increase (decrease) in unearned revenue		-		-		2,250		2,250
Increase (decrease) in customer deposits		5,313		-		-		5,313
Increase (decrease) in vacation payable		3,814		-		-		3,814
Increase (decrease) in net pension liability		32,942		-		1,754		34,696
Decrease (increase) in deferred inflows	(334)	_		(300)	(634)
Total adjustments	_	385,857	_	5,533	(26,531)		364,859
Net cash provided (used) by operating activities	\$	436,095	\$	351,144	\$	18,702	\$	805,941

NOTES TO THE FINANCIAL STATEMENTS

SEPTEMBER 30, 2021

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Hillsboro, Texas ("City") was incorporated on March 21, 1881. The City operates under a Council-Manager form of government and provides the following services as authorized by its charter: public safety, public works, public health and welfare, recreation and waterworks.

The accounting and reporting policies of the City conform to accounting principles generally accepted in the United States of America for local governments. Generally accepted accounting principles (GAAP) for local governments include those principles prescribed by the Governmental Accounting Standards Board (GASB). The following is a summary of the more significant accounting and reporting policies.

Reporting Entity

The accompanying financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the City's operations and are appropriately presented as funds of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the government-wide financial statements to emphasize they are legally separate from the City.

The Hillsboro Economic Development Corporation (the "EDC") was organized as a Type A Sales Tax Corporation in 1992 for the purpose of promoting industrial recruitment and retention through funding buildings, land, equipment, and targeted infrastructure. The EDC is governed by a board of directors that is appointed by City Council. The City would be liable for any residual debts of the EDC, and it is thus included in these financial statements as a blended component unit and is presented as a major special revenue fund. The City does not have any discretely presented component units.

Government-wide Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenue, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenue* includes 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenue are reported instead as *general revenue*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenue to be available if collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, sales taxes, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the City.

The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

The **General Fund** – is the general operating fund of the City. It is used to account for all financial resources except those accounted for in another fund.

The **<u>Economic Development Corporation Fund</u>** – accounts for financial resources to be used for the economic growth and development of the City.

The <u>Hotel/Motel Tax Fund</u> – accounts for receipt and allocation of the City's hotel/motel occupancy tax. Use of this tax is limited by law for the promotion of tourism within the City.

The **<u>Debt Service Fund</u>** – accounts for the resources accumulated and payments made for principal and interest not being financed by proprietary funds.

The **2021 Bond Fund** – accounts for the resources accumulated and payments made related to the 2021 Bond issuance.

The City reports the following major proprietary funds:

The $\underline{\textit{Water and Wastewater Fund}}$ – is used to account for the activities necessary for the provisions of water and wastewater services.

The <u>Sanitation Fund</u> – is used to account for the activities necessary for the provisions of sanitation services.

The $\underline{\textit{Airport Fund}}$ – is used to account for the activities necessary for the provisions of airport services and operations.

Generally, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water and wastewater function and various other functions of the City. Elimination of these charges would distort the direct costs and program revenue reported for the various functions concerned.

Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenue. Likewise, general revenue includes all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

<u>Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Net</u> Position or Fund Balance

Cash and Cash Equivalents

For purpose of presenting the proprietary fund cash flow statement, cash and cash equivalents include cash demand and time deposits and investments with a maturity date within three months of the date acquired by the City.

Investments

State statutes authorize the City to invest in (1) obligations of the United States or its agencies and instrumentalities; (2) direct obligations of the State of Texas or its agencies; (3) other obligations, the principal of and interest on which are unconditionally guaranteed or insured by the State of Texas or the United States; (4) obligations of states, agencies, counties, cities, and other political subdivisions of any state having been rated as to investment quality by a nationally recognized investment rating firm and having received a rating of not less than "A" or its equivalent; (5) certificates of deposit by state and national banks domiciled in this state that are (a) guaranteed or insured by the Federal Deposit Insurance Corporation, or its successor; or, (b) secured by obligations that are described by (1) – (4); or, (6) fully collateralized direct repurchase agreements having a defined termination date, secured by obligations described by (1) pledged with a third-party selected or approved by the City, and placed through a primary government securities dealer.

Investments maturing within one year of date of purchase are stated at cost or amortized cost. All investments in pools are stated at net asset value, which approximates fair value.

Short-term Interfund Receivables/Payables

During operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Property Taxes

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied on October 1 and are due and payable on or before January 31 of the following year. All unpaid taxes become delinquent February 1 of the following year. City property tax revenue is recognized when levied. An allowance is established for delinquent taxes to the extent their collectability is improbable. For the year ended September 30, 2021, the City's property taxes were billed and collected by the Hill County Appraisal District. Receipts are remitted to the City monthly.

Ad valorem taxes for fiscal year 2021 were levied October 1, 2020, at the rate of \$.806400 per \$100 assessed valuation on a total taxable assessed valuation of \$539,850,185.

Inventories and Prepaid Items

All inventories are valued at cost *(first-in, first-out method)*. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The City defines capital assets as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value, which is the price that would be paid to acquire an asset with equivalent service potential at the acquisition date.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings	20 to 50
Waterworks and sanitation systems	15 to 40
Infrastructure	10 to 40
Machinery and equipment	5 to 10

Pensions

For purposes of measuring the net pension liability, pension related deferred outflows and inflows of resources, and pension expense, City specific information about its fiduciary net position in the Texas Municipal Retirement System (TMRS) and additions to/deductions from TMRS's fiduciary net position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Unearned Revenue

Unearned revenue is reported when cash is received before the related performance or eligibility requirements are met. These relate primarily to the grant funds received in advance for the ARPA grants, which will be recognized in future years to the extent that funds are spent.

Compensated Absences

The City allows employees to accumulate unused sick leave to a maximum of 90 days. Sick leave is earned at the rate of 8 hours (10.6 hours for firefighters) per month worked. Unused sick leave is canceled upon termination of employment without compensation to the employee.

Regular full-time City employees are eligible to accrue paid vacation leave. Employees are encouraged to take regular vacation at least annually. Employees are not credited with vacation leave until the completion of six consecutive months of service with the City. Vacation leave in the amount of 40 hours (60 hours for firefighters) is credited to an employee, upon completion of the initial six-month period. Employees with up to three years of service will be entitled to 80 hours per year of vacation with pay (120 hours for firefighters); with three to nine years of service, 120 hours per year of vacation with pay (180 hours for firefighters); and with 10 years of service and longer, 160 hours per year of vacation with pay (240 hours for firefighters).

The maximum amount of unused vacation leave that an employee can accumulate is 240 hours. Any balance in excess of 240 hours is reduced to the maximum, without compensation to the employee, at the end of each fiscal year. When an employee leaves the services of the City, he or she will be paid for accrued, but unused vacation leave not to exceed 240 hours. The rate of pay will be determined by the salary rate in effect at the time of termination.

Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses.

Net Position Flow Assumption

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

Fund Balance Flow Assumption

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The City itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the City's highest level of decision-making authority. The City Council is the highest level of decision-making authority for the City that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as committed. The City Council (Council) has by resolution authorized the finance director to assign fund balance. The Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

Deferred outflows/inflows of resources

In addition to assets, the statement of financial position and/or balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City has the following items that qualify for reporting in this category.

- Deferred charges on refundings A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.
- Pension contributions after measurement date These contributions are deferred and recognized in the following fiscal year.
- Changes in actuarial assumptions and other inputs for pension This difference is deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date.

In addition to liabilities, the statement of financial position and/or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The City has the following types of items that qualify for reporting in this category.

- Unavailable revenue is reported only in the governmental funds balance sheet. These amounts
 are deferred and recognized as an inflow of resources in the period that amounts become
 available.
- The difference in expected and actual pension experience is deferred and recognized over the estimated average remaining lives of all members determined as of the measurement date.
- Difference in projected and actual earnings on pension assets This difference is deferred and amortized over a closed five-year period.

II. DETAILED NOTES ON ALL FUNDS

Deposits and Investments

The **Public Funds Investment Act** (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports and establishment of appropriate policies. Among other things, it requires the City to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, and (9) bid solicitation preferences for certificates of deposit. Statutes authorize the City to invest in (1) obligations of the U. S. Treasury, certain U. S. Agencies, and the State of Texas; (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers' acceptances, (7) Mutual Funds, (8) Investment pools, (9) guaranteed investment contracts, and (10) common trust funds. The Act also requires the City to have independent auditors perform test procedures related to investment practices as provided by the Act. The City is in substantial compliance with the requirements of the Act and with local policies.

In compliance with the Public Funds Investment Act, the City has adopted a deposit and investment policy. That policy does address the following risks:

- a. Custodial Credit Risk Deposits: In the case of deposits, this is the risk that, in the event of a bank failure, the City's deposits may not be returned to it. As of September 30, 2021, the City's deposit balance (cash and certificates of deposit) was \$3,722,546. The City's deposits as of September 30, 2021 were entirely covered by FDIC insurance or by pledged collateral held by the City's agent bank in the City's name.
- b. Credit Risk: It is the City's policy to limit investments to investment types with an investment quality rating no lower than AAA or AAA-m or an equivalent rating by at least one nationally recognized rating service or no lower than investment grade by at least one nationally recognized rating service with a weighted average maturity no greater than 90 days. The City's investments were rated AAAm by Standard and Poor's Investors Services.
- c. **Interest Rate Risk:** In accordance with the City's investment policy, the City manages its exposure to declines in fair values by limiting the weighted average maturity of its investment portfolio to 90 days or less, dependent on market conditions.
- d. **Concentration of Credit Risk:** The City's investment policy states the maximum percentage allowed for each different investment instrument that can be used to make up the portfolio.

As of September 30, 2021, the City's investments consisted of:

	Net	t Asset Value
TexStar	\$	5,892,964
Texas Term		3,168,946
State Treasurer's Investment Pool (TexPool)		593,613
	\$	9,655,523

TexStar, TexPool, and Texas Term balances are not evidenced by securities that exist in physical or book entry form, and, accordingly, are not categorized by risk. However, the nature of these funds requires that they be used to purchase investments authorized by the Texas Public Funds Investment Act of 1995. The primary objective of these investment pools is to provide a safe environment for the placement of public funds in short-term, fully collateralized investments. All the pools have a redemption notice period of one day and may redeem daily. The investment pools' authority may only impose restrictions on withdrawals in the event of a general suspension of trading on major securities markets, general banking moratorium, or a national state of emergency that affects the pool's liquidity.

Receivables

Receivables as of year-end for the City's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

		Governmental Funds			E	_		
		Debt		Hotel/	Water and			_
	General	Service	EDC	Motel	Wastewater	Sanitation	Airport	Totals
Receivables:								
Accounts:								
Customers	\$ -	\$ -	\$ -	\$ -	\$ 704,348	\$ 54,511	\$ 22,766	\$ 781,625
Taxes:								
Property	528,605	188,636	-	-	-	-	-	717,241
Sales	708,872	-	64,443	105,957	-	-	-	879,272
Other	24,537	-	-	-	-	-	-	24,537
Court fines	2,434,487	-	-	-	-	-	-	2,434,487
EMS	2,393,705	-	-	-	-	-	-	2,393,705
Intergovernmental	770,025	-	-	-	247,639	-	6,000	1,023,664
Other	584							584
Gross receivables	6,860,815	188,636	64,443	105,957	951,987	54,511	28,766	8,255,115
Less: allowance for uncollectibles	(4,561,956)	(120,728)			<u>(14,701</u>)			(4,697,385)
Net total receivables	\$ <u>2,298,859</u>	\$ <u>67,908</u>	\$ <u>64,443</u>	\$ <u>105,957</u>	\$ <u>937,286</u>	\$ <u>54,511</u>	\$ <u>28,766</u>	\$ <u>3,557,730</u>

Capital Assets

Capital asset activity for the year ended September 30, 2021, was as follows:

	Beginning			Ending
	Balance	Increase	Decrease	Balance
Governmental activities: Capital assets, not being depreciated:				
Land	\$ 803,137	\$ -	\$ -	\$ 803,137
Construction in progress	65,575	965,047		1,030,622
Total assets not being depreciated	868,712	965,047		1,833,759
Capital assets, being depreciated:				
Buildings and improvements	6,795,944	119,712	(15,900)	6,899,756
Machinery and equipment	6,607,520	63,766	-	6,671,286
Infrastructure	17,457,779			17,457,779
Total capital assets being depreciated	30,861,243	183,478	(15,900)	31,028,821
Accumulated depreciation:				
Buildings and improvements	(4,155,916)	(171,232)	5,963	(4,321,185)
Machinery and equipment	(4,414,695)	(480,559)	-	(4,895,254)
Infrastructure	(2,860,390)	(349,801)		<u>(3,210,191</u>)
Total accumulated depreciation	(11,431,001)	(1,001,592)	5,963	(12,426,630)
Total capital assets being depreciated, net	19,430,242	(818,114)	(9,937)	18,602,191
Governmental activities capital assets, net	\$ <u>20,298,954</u>	\$ <u>146,933</u>	\$ <u>(9,937</u>)	\$ <u>20,435,950</u>

	Beginning Balance	Increase	Decrease	Ending Balance
Business-type activities:				
Capital assets, not being depreciated:				
Land	\$ 378,391	\$ -	\$ -	\$ 378,391
Construction in progress - Water/Sewer	1,570,932	730,917	- (12 (00)	2,301,849
Construction in progress - Airport	12,600		<u>(12,600</u>)	
Total assets not being depreciated	1,961,923	730,917	<u>(12,600</u>)	2,680,240
Capital assets, being depreciated:				
Buildings and improvements	6,952,310	66,000	_	7,018,310
Machinery and equipment	1,863,983	48,419	-	1,912,402
Infrastructure	17,763,646	<u>-</u>		17,763,646
Total capital assets being depreciated	26,579,939	114,419		26,694,358
Accumulated depreciation:				
Buildings and improvements	(2,166,415)	(145,443)	-	(2,311,858)
Machinery and equipment	(1,713,206)	(47,393)	-	(1,760,599)
Infrastructure	<u>(11,951,302</u>)	<u>(362,104</u>)		<u>(12,313,406</u>)
Total accumulated depreciation	(15,830,923)	(554,940)		<u>(16,385,863</u>)
Total capital assets being depreciated, net	10,749,016	(440,521)		10,308,495
Business-type activities capital assets, net	\$ <u>12,710,939</u>	\$ <u>290,396</u>	\$ <u>(12,600</u>)	\$ <u>12,988,735</u>

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities General government Public safety Public works Community development	\$ 159,655 389,382 419,677 32,878
Total depreciation expense - governmental activities	\$ <u>1,001,592</u>
Business-type activities: Water and wastewater Airport	\$ 501,166 53,774
Total depreciation expense - business-type activities	\$ <u>554,940</u>

Interfund Receivables, Payables and Transfers

The composition of interfund balances as of September 30, 2021, is as follows:

Receivable Fund	Payable Fund	 Amount
General	EDC	\$ 4,371
General	Airport	122,909
General	Nonmajor	 2,963
Total		\$ 130,243

Balances resulted from the time lag between the dates that 1) interfund goods and services are provided on reimbursable expenditures occur, and 2) transactions are recorded in the accounting system, and 3) payments between funds are made.

Interfund transfers during the year ended September 30, 2021, are as follows:

Transfers In	Transfers Out	Amount		Purpose
General	EDC	\$	12,000	Admin costs
Nonmajor	General		335,003	Supplement fund sources
General	Nonmajor		40,000	Supplement fund sources
General	Hotel/Motel		21,000	Admin costs
General	Sanitation		294,000	Admin costs
Water and Wastewater	EDC		301,824	Supplement fund sources
Nonmajor	Hotel/Motel	_	62,305	Miscellaneous
Total		\$	1,066,132	

Long-term Debt

Long-term liability activity from the year ended September 30, 2021, was as follows: $\frac{Debt}{Debt}$

	Debt			Debt						
	Outstanding						Outstanding		Due Within	
		09/30/20	Additions	Retirements		09/30/21		One Year		
Governmental:										
Certificates of obligation	\$	-	\$ 5,635,000	\$	-	\$	5,635,000	\$	-	
General obligation bonds		2,920,000	1,330,000	(1,610,000)		2,640,000		345,000	
General obligation bonds - Private Placement		2,710,000	-	(410,000)		2,300,000		420,000	
Premium		96,138	181,429	(30,697)		246,870		-	
Capital leases		1,273,977	348,715	(333,358)		1,289,334		384,959	
Compensated absences		362,069	277,521	(242,712)	_	396,878	_	198,439	
		7,362,184	7,772,665	(2,626,767)		12,508,082	_	1,348,398	
Enterprise Fund										
General obligation bonds		780,000	-	(385,000)		395,000		395,000	
TWDB Bonds - Direct Borrowing		2,990,000	-	(140,000)		2,850,000		140,000	
Premium		41,955	-	(22,199)		19,756		-	
Capital leases		-	48,419		-		48,419		15,690	
Compensated absences	_	28,853	25,725	(21,911)	_	32,667	_	16,334	
	_	3,840,808	74,144	(569,110)	_	3,345,842	_	567,024	
Total	\$	11,202,992	\$ <u>7,846,809</u>	\$ <u>(</u>	3,195,877)	\$	15,853,924	\$_	1,915,422	

The General Fund is generally used to liquidate compensated absences for governmental activities. Debt outstanding as of September 30, 2021, consisted of the following:

		Amount			Amount	Interest
	Purpose of Issue		Issued		Outstanding	Rate
<u>Governmental</u>						
General obligation bonds:						
2012 Series	Street Improvements	\$	1,870,000	\$	1,220,000	2.00%-3.00%
2012 Series Premium			87,406		48,075	
2012 Series	Refunding		895,000		220,000	2.00%-3.00%
2012 Series Premium			56,441		17,366	
2016 Series	Refunding		4,155,000		2,300,000	1.65%
2020 Series	Refunding		1,330,000		1,200,000	1.70%
Certificates of obligation bo	nds:					
2021 Series	Street Improvements		5,635,000		5,635,000	1.85%
2021 Series Premium			181,429	_	181,429	
Total governmental		\$	14,210,276	\$_	10,821,870	
Business-type						
General obligation bonds:						
2012 Series	Refunding	\$	3,520,000	\$	395,000	2.00%-3.00%
2012 Series Premium			221,981		19,756	
2019 Series			3,130,000	_	2,850,000	0.73%-2.14%
Total business-type		\$	6,871,981	\$_	3,264,756	

Governmental bonds future requirements are as follows:

Year Ended September 30	Principal	Interest	R	Total equirements
2022 2023 2024 2025 2026 2027-2031	\$ 345,000 330,000 365,000 395,000 445,000 2,240,000	\$ 202,671 161,741 154,246 145,701 136,348 513,193	\$	547,671 491,741 519,246 540,701 581,348 2,753,193
2032-2036 2037-2041	1,370,000 1,335,000	297,938 201,247		1,667,938 1,536,247
2042-2046	 1,450,000	 85,735		1,535,735
Total	\$ 8,275,000	\$ 1,898,820	\$	10,173,820

		Private	Placem	ent		
Year Ended						Total
September 30	Principal			Interest		equirements
		_				
2022	\$	420,000	\$	37,950	\$	866,146
2023		400,000		31,020		879,031
2024		410,000		24,420		756,101
2025		420,000		17,655		756,001
2026		420,000		10,725		430,725
2027-2030		230,000		5,692		235,692
Total	\$	2,300,000	\$	127,462	\$	2,427,462

Business-type general obligation bonds future requirements are as follows:

Year Ended September 30	<u>Principal</u>	Interest	Total Requirements						
2022	\$ <u>395,000</u>	\$ 11,850	\$ <u>186,225</u>						
Total	\$ <u>395,000</u>	\$ <u>11,850</u>	\$ <u>186,225</u>						
Private Placement									
Year Ended September 30	Principal	Interest	Total Requirements						

Year Ended					Total
September 30		Principal	 Interest		quirements
2022	\$	140,000	\$ 47,555	\$	597,131
2023		140,000	46,225		594,405
2024		145,000	44,741		186,225
2025		145,000	43,059		189,741
2026		145,000	41,232		186,232
2027-2031		765,000	173,456		938,456
2032-2036		830,000	105,297		935,297
2037-2039		540,000	 23,078		563,078
Total	\$ <u></u>	2,850,000	\$ 524,643	\$	4,190,565

Certain obligations that were marketed as private placements or direct borrowings have been separately identified; however, the terms of these obligations are not significantly different than other obligations and do not have substantive acceleration clauses. Should the City default on these bonds, any registered owner of the obligations is entitled to seek a writ of mandamus from a court of proper jurisdiction requiring the City to make payment.

New Debt Issuances

In March 2021, the City issued Combination Tax & Surplus Revenue Certificates of Obligation, Series 2021, in the amount of \$5,635,000. The net proceeds of \$5,750,000 (including a premium of \$181,429 net of issuance costs of \$66,429) will be used to fund certain capital projects and infrastructure improvements. The Certificates are pledged by ad valorem property tax revenues and a pledge of water and sewer system revenues. The Certificates bear interest ranging from 1.5% to 3% per annum and mature in series from 2023 through 2043.

Current Refunding of Long-Term Debt

In November 2020, the City issued General Obligation Refunding Bonds, Series 2020 in the amount of \$1,330,000, for the purpose of refunding a portion of existing bonds at a present value savings. The bonds bear interest of 1.15% and mature in series from fiscal years 2021 through 2030.

The proceeds were used to refund its General Obligation Refunding and Improvement Bonds, Series 2010, in the amount of \$1,275,000. Those bonds were called within 90 days of the refunding date and are now extinguished. The refunding transaction reduced the City's total debt service payments by \$171,505 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$158,256. The net carrying amount of the old debt exceeded the reacquisition price by \$3,467. This insignificant amount was expensed in the current year instead of amortizing over the remaining life of the refunded debt.

Capital Leases

The City has acquired certain capital assets for governmental and water and wastewater activities using lease purchase agreements. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of their future minimum lease payments as of the inception date. All the City's capital leases are classified as direct borrowings and are secured by the leased equipment.

In July 2021, the City issued a finance contract classified as a capital lease in the amount of \$397,134, for the purpose of purchasing certain vehicles, mowers, and computer equipment. The lease is payable in three equal annual installments from 2022 through 2024 and bears interest at 2.84%.

The future minimum lease obligations and the net present value of these minimum lease payments as of September 30, 2021, were as follows:

Year EndingSeptember 30,	Governmental <u>Activities</u>	Business-Type Activities		
2022 2023 2024 2025 2026	\$ 434,933 410,212 312,456 114,666 114,665	\$ 17,065 17,065 17,065 -		
Total minimum lease payments Less: amount representing interest	1,386,932 (97,598)	51,195 (2,776)		
Present value of minimum lease payments	\$ <u>1,289,334</u>	\$ <u>48,419</u>		

The assets acquired through capital leases are as follows:

Governmental activities:	\$	151,000
Roller and dump truck trailer Police vehicles	Þ	635,635
EMS vehicle/equipment		746,831
HVAC system		30,000
Paver		93,890
Backhoe		119,252
Fire Engine		599,934
Fire laddertruck		848,215
Fire vehicle		26,735
Semi-truck		108,000
Parks Vehicle		26,845
Mowers		26,900
Street Truck		31,676
SRO Vehicle		57,000
Total	\$ <u></u>	3,501,913
Business-type activities		
Wheel loader	\$	113,700
Water Trucks		48,419
Backhoe		82,500
Total	\$	244,619

Commitments

The City has entered a contract with Aquilla Water Supply District under which the City agrees to purchase water from the District. The terms of the agreement provide that the City will purchase a minimum amount of water each year, determined on a fiscal year ending September 30, at rates determined on an annual basis for each of the District's customers.

The Aquilla Water Supply District is not a joint venture operation. It is governed by its own Board of Directors and is not governed by the entities that are serviced by it. Charges for providing water services under contracts constitute revenue for "operating and maintenance" and "debt service" costs for the facilities utilized.

The City paid \$1,923,265 for water purchased from the District during the fiscal year ending September 30, 2021.

Retirement Plan

Texas Municipal Retirement System

<u>Plan Description</u> - The City participates as one of 895 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the Texas Municipal Retirement System (TMRS). TMRS is an agency created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agency multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of the System with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS's defined benefit pension plan is a tax-qualified plan under Sections 401(a) of the Internal Revenue Code. TMRS issues a publicly available annual comprehensive financial report (ACFR) that can be obtained at www.tmrs.com.

All eligible employees of the City are required to participate in TMRS.

Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the City-financed monetary credits with interest were used to purchase an annuity. Members may choose to receive their retirement benefit in over of seven payments options. Members may also choose to receive a portion of their benefit as a Partial Lump Sum Distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

Beginning in 1996, the City granted an annually repeating (automatic) basis a monetary credit referred to as an updated service credit (USC) which is a theoretical amount which takes into account salary increases or plan improvements. If at any time during their career an employee earns a USC, this amount remains in their account earning interest at 5% until retirement. At retirement, the benefit is calculated as if the sum of the employee's accumulated contributions with interest and the employer match plus employer-financed monetary credits, such as USC, with interest were used to purchase an annuity. Additionally, initiated in 1996, the City provided on an annually repeating (automatic) basis cost of living adjustments (COLA) for retirees equal to a percentage of the change in the consumer price index (CPI).

A summary of plan provisions for the City are as follows:

Employee deposit rate 5%

Matching ratio (City to employee) 2 to 1

Years required for vesting 5

Service retirement eligibility 20 years to any age, 5 years at age 60 and above

Undated service gradit 100% Repeating, Transfers

Updated service credit
Annuity increase to retirees
70% of CPI
Repeating

Employees covered by benefit terms

At the December 31, 2020, valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	73
Inactive employees entitled to but not yet receiving benefits	81
Active employees	97
	251

Contributions

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of employee gross earnings, and the City matching percentages are with 100%, 150%, or 200%, both as adopted by the governing body of the City. Under the state law governing TMRS, the contribution rate for each City is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the City were required to contribute 5% of their annual gross earnings during the fiscal year. The contribution rates for the City were 11.05% and 11.28% in calendar years 2020 and 2021, respectively. The City's contributions to TMRS for the fiscal year ended September 30, 2021, were \$554,408, and were equal to the required contributions.

Net Pension Liability

The City's Net Pension Liability (NPL) was measured as of December 31, 2020, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

Actuarial assumptions

The Total Pension Liability in the December 31, 2020, actuarial valuation was determined using the following actuarial assumptions:

Inflation 2.5% per year

Overall payroll growth 3.5% to 11.5% including inflation

Investment Rate of Return 6.75%, net of pension plan investment expense, including inflation

Salary increases are based on a service-related table. Mortality rates for active members are based on the PUB(10) mortality tables with the Public Safety table used for males and the General Employee table used for females. Mortality rates for healthy retirees and beneficiaries are based on the Gender-distinct 2019 Municipal Retirees of Texas mortality tables. The rates for actives, healthy retirees and beneficiaries are projected on a fully generational basis by Scale UMP to account for future mortality improvements. For disabled annuitants, the same mortality tables for healthy retirees are used with a 4- year set-forward for males and a 3-year set-forward for females. In addition, a 3.5% and 3.0% minimum mortality rate is applied, for males and females respectively, to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements subject to the floor.

The actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four-year period from December 31, 2014 to December 31, 2018. They were adopted in 2019 and first used in the December 31, 2019 actuarial valuation. The post-retirement mortality assumption for Annuity Purchase Rates (APRs) is based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive).

The target allocation and best estimates of real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected Real
Asset Class	Allocation	Rate of Return
U.S. equities	30.0%	5.30%
Core fixed income	10.0%	1.25%
Non-core fixed income	20.0%	4.14%
Real estate	10.0%	4.00%
Real return	10.0%	3.85%
Absolutely return	10.0%	3.48%
Private equity	<u> </u>	7.75%
Total	100.0%	

Discount Rate

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

Changes in the Net Pension Liability

	Total Pension Liability (a)		Increase (Decrease) Plan Fiduciary Net Position (b)			Net Pension Liability (a) - (b)		
Balance at 12/31/2019	\$	21,961,445	\$	19,651,931	\$	2,309,514		
Changes for the year:								
Service cost		591,998		-		591,998		
Interest		1,474,971		-		1,474,971		
Difference between expected and								
actual experience		321,918		-		321,918		
Changes of assumptions		-		-		-		
Contributions - employer		-		602,682	(602,682)		
Contributions - employee		-		267,147	(267,147)		
Net investment income		-		1,491,659	(1,491,659)		
Benefit payments, including refunds								
of employee contributions	(812,034)	(812,034)		-		
Administrative expense		-	(9,652)		9,652		
Other changes		-	(376)		376		
Net changes		1,576,853		1,539,426	_	37,427		
Balance at 12/31/2020	\$	23,538,298	\$	21,191,357	\$	2,346,941		

The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) of 1-percentage-higher (7.75%) than the current rate:

	1%	Decrease in		1% Increase in		
		Discount Rate (5.75%)		Discount	Discount	
	Ra			Rate (6.75%)		Rate (7.75%)
City's net pension						
liability	\$	5,944,423	\$	2,346,941	\$(574,745)

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately issued TMRS financial report. The report may be obtained at www.tmrs.com.

<u>Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

For the year ended September 30, 2021, the City recognized pension expense of \$358,534.

As of September 30, 2021, the City reported deferred outflows and inflows of resources related to pensions from the following sources:

	red Outflows Resources	erred Inflows Resources
Differences between expected and actual economic experience	\$ 230,981	\$ 12,682
Changes in actuarial assumptions	39,514	-
Difference between projected and actual investment earnings	-	555,348
Contributions subsequent to the measurement date	 398,076	
Total	\$ 668,571	\$ 568,030

\$398,076 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ending September 30, 2022. Other amounts reported as deferred outflows of resources related to pensions will be recognized in pension expenses as follows:

Year Ending September 30,		
2022	\$(99,203)
2023		112,923
2024	(278,224)
2025	(33,031)
	\$(297,535)

Contingencies

The City participates in certain federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. Any liability for reimbursement which may arise as the result of these audits is not believed to be material.

Various claims and lawsuits are pending against the City. In the opinion of City management, after consultation with legal counsel, the potential loss on all claims and lawsuits will not materially affect the City's financial position.

Risk Management

The City is a member of the Texas Municipal League's Intergovernmental Risk Pool ("Pool"). The Pool was created for the purpose of providing coverage against risks which are inherent in operating a political subdivision. The City pays annual premiums to the Pool for liability, property and workers' compensation coverage. The City's agreement with the Pool provides that the Pool will be self-sustaining through member premiums and will provide through commercial companies' reinsurance contracts. The Pool agrees to handle all liability, property and workers' compensation claims and provide any defense as is necessary. The Pool makes available to the City loss control services to assist the City in following a plan of loss control that may result in reduced losses. The City agrees that it will cooperate in instituting all reasonable loss control recommendations made by the Pool. The City also carries commercial insurance on all other risks of loss, including employee health and accident insurance.

The City has experienced no significant reductions in coverage through the Pool over the past year. There have been no insurance settlements exceeding Pool coverage for any of the past three years.

Subsequent Event

On February 15, 2022, the City issued \$6,195,000 of Combination Tax and Revenue Certificates of Obligation, Series 2022 to fund improvements in the waterworks and sewer system. The interest rates on the notes range from 2.0% to 4.0% and mature from July 1, 2023 to July 1, 2042.

New Accounting Pronouncements

The Governmental Accounting Standards Board (GASB) issued the following statements which become effective for fiscal years 2022 and 2023.

Statement No. 87, Leases – This Statement will improve the accounting and financial reporting for leases by governments by requiring recognition of certain lease assets and liabilities previously classifies as operating leases. It establishes a single model for lease accounting based on the principle that leases are financing the right to use an underlying asset. Under the Statement a lessee is required to recognize a lease liability and an intangible right-to-use asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resource, enhancing the relevance and consistency of information about leasing activities. This Statement will become effective for the City in fiscal year 2022.

Statement No. 96, Subscription-Based Information Technology Arrangements – This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. This Statement will become effective for the City in fiscal year 2023.

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND

FOR THE YEAR ENDED SEPTEMBER 30, 2021

Variance with

		Bu	ıdget				Fir	nal Budget Positive
		Original		Final		Actual		Negative)
REVENUES						_		
Taxes:								
Ad valorem	\$	3,485,000	\$	3,539,500	\$	3,571,527	\$	32,027
Sales		2,763,200		3,600,000		4,054,819		454,819
Franchise		535,000		507,500		526,182		18,682
Other		40,500		75,500		75,098	(402)
Fines and forfeitures		663,600		568,775		584,576		15,801
Charges for services		263,000		167,750		171,785		4,035
Licenses and permits		30,050		21,955		27,393		5,438
Intergovernmental		5,000		10,300		391,680		381,380
Investment earnings		20,000		4,500		4,593		93
Cemetery lot sales and fees		22,000		33,100		44,923		11,823
Contributions		171,375		171,375		184,451		13,076
Miscellaneous		21,000		19,210		25,594		6,384
Total revenues, as budgeted	_	8,019,725	_	8,719,465		9,662,621		943,156
Plus: sub-fund 74 not included in bu	ıdaet					905,253		
Total revenues per basic financial st	_	:				10,567,874		
·	deciriones	,			_			
EXPENDITURES								
General government:								
Legislative:								
Personnel		275		275		201		74
Supplies		1,060		1,050		267		783
Services		18,920		18,845		1,155		17,690
Maintenance	_	60	_	145	_	138		7
	_	20,315	-	20,315	_	1,761		18,554
Administration:								
Personnel		298,205		314,785		312,542		2,243
Supplies		5,150		5,250		3,071		2,179
Services		195,250		226,100		221,048		5,052
Maintenance		5,940		6,200		5,521		679
Minor equipment		1,000		3,000		894		2,106 2,000
Capital Outlay	_	505,545	-	2,000 557,335	-	543,076		14,259
Library	_	, -	_	,		, -		,
Library: Personnel		338,135		329,340		325,069		4,271
Supplies		14,650		11,650		6,343		5,307
Services		66,000		72,815		67,472		5,343
Maintenance		18,420		23,000		21,187		1,813
Minor equipment		2,000		2,400		2,407	(7)
Capital outlay	_	31,000	_	31,000	_	18,756	_	12,244
	_	470,205	_	470,205	_	441,234		28,971
Municipal court:								
Personnel		197,215		169,490		165,001		4,489
Supplies		4,495		4,625		4,232		393
Services		46,550		55,950		39,673		16,277
Maintenance	_	740 249,000	-	1,300 231,365	_	1,200 210,106		100 21,259
The accompanying notes are an integra	al _	215,000	-	231,303	_	210,100		21,233
. Citi I I I		26						

36

part of this schedule.

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2021

Variance with

Final Budget Budget Positive (Negative) Original Final Actual **EXPENDITURES** (Continued) Parks: Personnel \$ 183,660 182,995 169,868 13,127 25,600 25,600 17,747 7,853 Supplies 25,530 16,582 7,098 Services 23,680 Maintenance 60,870 80,120 65,005 15,115 Minor equipment 2,000 2,000 1,752 248 17,800 12,800 12,800 Capital outlay Debt service - principal 1,175 1,400 1,221 179 Debt service - interest 5,085 5,355 5,040 315 333,950 290,015 321,720 43,935 Recreation: 169,060 149,785 175,412 6,352) Personnel (Supplies 500 500 369 131 Services 26,075 25,870 25,234 636 Maintenance 5,065 5,375 2,943 2,432 Minor equipment 1,000 500 1,385 885) 1,000 12,800 12,800 Capital outlay 214,105 183,425 218,143 4,038) Maintenance shop: Personnel 93,335 75,665 60,656 15,009 Supplies 72,100 77,100 67,078 10,022 Services 9,795 10,105 6,472 3,633 Maintenance 62,557 25,623 92,120 88,180 Capital outlay 105,500 107,222 1,722) 267,350 356,550 303,985 52,565 Cemetery: Personnel 21,475 23,540 22,189 1,351 **Supplies** 40,735 37,150 30,808 6,342 Services 69,760 76,510 75,558 952 3,701 1,995 5,900 2,199 Maintenance 133,965 143,100 132,256 10,844 Legal: Personnel 48,400 48,400 48,538 138) Services 2,470 2,470 2,470 1<u>20</u> Maintenance 120 112 8 50,990 2,340 50,990 48,650 Finance: Personnel 294,790 281,165 261,166 19,999 **Supplies** 4,300 5,100 4,727 373 Services 41,365 208,600 206,787 1,813 Maintenance 740 1,900 1,550 350 Minor equipment 800 800 1,464 664) 341,995 497,565 475,694 21,871

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2021

Variance with

		Bu	dget				Fin	al Budget Positive
		Original		Final		Actual		egative)
EXPENDITURES (Continued)					-			
Information systems:								
Personnel	\$	94,620	\$	92,630	\$	91,263	\$	1,367
Supplies		1,250		1,850		2,130	(280)
Services		8,375		8,565		4,306		4,259
Maintenance		4,900		4,475		561		3,914
Minor equipment		1,000		2,625		2,486		139
Capital outlay		6,000	_	6,000	_	- 100 716		6,000
	_	116,145	_	116,145	_	100,746		15,399
Total general government	_	2,660,655	_	2,991,625	_	2,765,666		225,959
Public Safety:								
Police:								
Personnel		2,722,300		2,916,250		2,511,498		404,752
Supplies		148,800		146,400		117,884		28,516
Services		186,615		197,770		185,673		12,097
Maintenance		53,380		55,880		46,769		9,111
Minor equipment		5,000		15,000		11,972		3,028
Capital outlay		34,000		18,000		12,490		5,510
Debt service - principal		98,735 8,870		98,600 9,075		98,526 9,029		74 46
Debt service - interest	_	3,257,700	_	3,456,975		2,993,841		463,134
Fire			_			, , , , , , , , , , , , , , , , , , , ,		
Fire:		1 006 055		1 250 600		1,349,204		10 406
Personnel Supplies		1,086,955 148,600		1,359,690 118,750		97,921		10,486 20,829
Services		141,250		120,250		92,313		27,937
Maintenance		32,600		62,600		48,300		14,300
Minor equipment		10,000		10,000		2,590		7,410
Capital outlay		5,000		5,000		-		5,000
Debt service - principal		206,825		205,800		205,271		529
Debt service - interest		32,075		33,750		33,622		128
	_	1,663,305	_	1,915,840	_	1,829,221		86,619
Animal control:								
Personnel		94,940		88,140		59,182		28,958
Supplies		8,910		8,910		6,768		2,142
Services		3,000		3,350		2,122		1,228
Maintenance		11,060		11,060		7,629		3,431
Minor equipment		500	_	800	_	814	(14)
	_	118,410	_	112,260		76,515		35,745
Right-of-way:		25.055		05.055				
Personnel		25,000		25,000		6,036		18,964
Supplies		3,715	_	3,715	_			3,715
		28,715	_	28,715	_	6,036		22,679

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

GENERAL FUND (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2021

		Bu	dget				Fir	riance with lal Budget Positive
		Original	<u> </u>	Final		Actual		legative)
EXPENDITURES (Continued)		-						
Code Enforcement:								
Personnel	\$	45,515	\$	102,005	\$	103,881	\$(1,876)
Supplies		6,200		10,900		9,014		1,886
Services Maintenance		111,925		107,800 14,950		94,805		12,995 792
Minor equipment		9,955 1,100		1,500		14,158 16,543	(15,043)
Capital outlay		3,000		1,500		10,545	(1,500
Capital Outlay	_	177,695	_	238,655	_	238,401		254
Total public safety		5,245,825		5,752,445		5,144,014		608,431
,								
Streets:								
Streets:								
Personnel		251,865		263,690		239,890		23,800
Supplies		21,000		24,250		19,183	,	5,067
Services		122,325		139,775		146,504	(6,729)
Maintenance Debt service - principal		56,590		75,720 23,050		67,963 21,580		7,757 1,470
Debt service - principal Debt service - interest		23,050 760		23,030 760		2,198	(1,470
Capital Outlay		30,000		30,000		2,198 29,738	(262
Capital Outlay		475,590	-	527,245	_	527,056		189
Total streets		475,590		527,245		527,056		189
. 53. 53. 53.5				,		,		
Community development:								
Personnel		42,080		40,445		38,237		2,208
Supplies		2,500		2,500		1,428		1,072
Services		49,700		47,300		47,126		174
Maintenance		8,800		8,500		1,556		6,944
Minor equipment		1,000		1,000		929		71
	_	104,080	_	99,745	_	89,276		10,469
Total community development		104,080		99,745		89,276		10,469
Total expenditures, as budgeted		8,486,150	_	9,371,060		8,526,012		845,048
Plus: sub-fund 74 not included in budget						950,543		
Total expenditures, per basic financial state	ement	ts				9,476,555		
EXCESS (DEFICIENCY) OF REVENUES								
OVER (UNDER) EXPENDITURES	(466,425)	<u>(</u>	651,59 <u>5</u>)	_	1,091,319		1,788,204
OTHER FINANCING SOURCES (USES)								
Insurance recoveries		-	(35,000)		35,852		70,852
Capital leases		-	-	55,600		276,180		220,580
Transfers in		624,000		624,000		367,000	(257,000)
Transfers out	(32,780)	(32,780)	(335,003)	(302,223)
Total other financing sources (uses)		591,220		611,820	_	344,029	(267,791)
NET CHANGE IN FUND BALANCE		124,795	(39,775)		1,435,348		1,475,123
FUND BALANCE, BEGINNING		1,599,251	_	1,599,251		1,599,251		
FUND BALANCE, ENDING	\$	1,724,046	\$	1,559,476	\$	3,034,599	\$	1,475,123

The accompanying notes are an integral part of this schedule.

ECONOMIC DEVELOPMENT CORPORATION FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

FOR THE YEAR ENDED SEPTEMBER 30, 2021

		Bud Original	lget	Final		Actual	Fi	ariance with inal Budget Positive (Negative)
REVENUES		Original		rinai		/ tetaar		reguerve)
Taxes:								
Sales	\$	250,800	\$	330,000	\$	368,620	\$	38,620
Investment earnings		15,000		4,500		4,561	'	61
Miscellaneous		10,000		10,000		52,791		42,791
Total revenues	_	275,800	_	344,500	_	425,972	_	81,472
EXPENDITURES Current:								
Community development		1,877,080	_	1,380,805		130,914		1,249,891
Total expenditures		1,877,080	_	1,380,805		130,914		1,249,891
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	<u>(</u>	1,601,280)	<u>(</u>	1,036,305)	_	295,058		1,331,363
OTHER FINANCING SOURCES (USES)								
Transfers out	(12,000)	(12,000)	(313,824)	(301,824)
	<u></u>				<u>\</u>			
Total other financing sources (uses)		12,000)	<u></u>	12,000)	<u></u>	313,824)		301,824)
NET CHANGE IN FUND BALANCE	(1,613,280)	(1,048,305)	(18,766)		1,029,539
FUND BALANCE, BEGINNING		2,320,122	_	2,320,122	_	2,320,122		
FUND BALANCE, ENDING	\$	706,842	\$	1,271,817	\$	2,301,356	\$	1,029,539

HOTEL/MOTEL TAX FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

FOR THE YEAR ENDED SEPTEMBER 30, 2021

			dget	Circl.		0 street	Fina P	ance with al Budget ositive
REVENUES		Original		Final		Actual	(N	egative)
Taxes:								
Hotel/motel	\$	211,700	\$	320,000	\$	373,867	\$	53,867
Investment earnings	т	1,250	7	75	т	70	Ť (5)
Rentals		3,750		3,500		4,363	•	863
Miscellaneous		300		125		141		16
Total revenues		217,000		323,700		378,441		54,741
EXPENDITURES								
Current:								
Community development	_	148,200		160,450	_	139,380		21,070
Total expenditures	_	148,200		160,450	_	139,380		21,070
EXCESS (DEFICIENCY) OF REVENUES								
OVER (UNDER) EXPENDITURES		68,800	_	163,250	_	239,061		75,811
OTHER FINANCING SOURCES (USES)								
Transfers out	(68,800)	(68,800)	(83,305)	(14,505)
Total other financing sources (uses)	(_	68,800)	(68,800)	(83,305)	(14,505)
NET CHANGE IN FUND BALANCE		-		94,450		155,756		61,306
FUND BALANCE, BEGINNING	_	1,822,021		1,822,021	_	1,822,021		-
FUND BALANCE, ENDING	\$	1,822,021	\$	1,916,471	\$	1,977,777	\$	61,306

SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

FOR THE YEAR ENDED SEPTEMBER 30, 2021

Measurement Date December 31,		2014		2015		2016		2017
A. Total pension liability								
Service Cost Interest (on the Total Pension Liability) Difference between expected	\$	438,226 1,074,600	\$	468,170 1,132,285	\$	485,437 1,166,069	\$	509,573 1,238,685
and actual experience Change of assumptions Benefit payments, including refunds of employee contributions	(118,737) - 596,553)	(20,246) 15,413 573,439)	(66,470) - 435,866)	(126,840) - 606,753)
Net change in total pension liability Total pension liability - beginning	(797,536 15,430,596	•	1,022,183 16,228,132	(1,149,170 17,250,315	(1,014,665 18,399,485
Total pension liability - ending (a)	\$	16,228,132	\$		\$_		\$ <u></u>	19,414,150
B. Plan fiduciary net position								
Contributions - employer Contributions - employee Net investment income Benefit payments, including refunds of employee contributions Administrative expenses Other	\$ ((512,630 220,014 737,398 596,553) 7,698) 633)	\$ ((490,443 218,363 20,295 573,439) 12,362) 611)	\$ ((465,516 216,520 939,202 435,866) 10,607) 571)	\$ ((516,865 227,895 2,087,577 606,753) 10,825) 549)
Net change in plan fiduciary net position		865,158		142,689		1,174,194		2,214,210
Plan fiduciary net position - beginning	_	12,889,137	_	13,754,295	_	13,896,984	_	15,071,178
Plan fiduciary net position - ending (b)	\$	13,754,295	\$	13,896,984	\$	15,071,178	\$	17,285,388
C. Net pension liability - ending (a) - (b)	\$	2,473,837	\$	3,353,331	\$_	3,328,307	\$	2,128,762
D. Plan fiduciary net position as a percentage of total pension liability		85%		81%		82%		89%
E. Covered payroll	\$	4,400,270	\$	4,367,256	\$	4,330,395	\$	4,557,901
F. Net position liability as a percentage of covered payroll		56%		77%		77%		47%

Note: 10 years of information is required to be provided in this schedule, but information prior to 2014 is not available.

	2018		2019		2020
\$	507,970 1,306,971	\$	547,971 1,386,715	\$	591,998 1,474,971
(32,038) -	(15,589) 88,297		321,918 -
(611,212)	(631,790)	(812,034)
	1,171,691		1,375,604		1,576,853
_	19,414,150	_	20,585,841	_	21,961,445
\$	20,585,841	\$	21,961,445	\$	23,538,298
\$	524,444 228,816 517,555)	\$	542,084 245,287 2,612,206	\$	602,683 267,147 1,491,659
(611,212) 10,007) 523)	(631,790) 14,762) 445)	(812,034) 9,652) 377)
(386,037)		2,752,580		1,539,426
_	17,285,388	_	16,899,351	_	19,651,931
\$	16,899,351	\$	19,651,931	\$	21,191,357
\$	3,686,490	\$	2,309,514	\$	2,346,941
	82%		89%		90%
\$	4,576,310	\$	4,905,739	\$	5,342,944
	81%		47%		44%

SCHEDULE OF CONTRIBUTIONS

FOR THE YEAR ENDED SEPTEMBER 30, 2021

Fiscal Year Ended September 30,	 2014	 2015	 2016	 2017
Actuarial determined contribution	\$ 515,423	\$ 495,900	\$ 488,084	\$ 503,274
Contributions in relation to the actuarially determined contribution	 515,423	 495,900	 488,084	 503,274
Contribution deficiency (excess)	-	-	-	-
Covered payroll	4,402,787	4,371,447	4,487,493	4,491,419
Contributions as a percentage of covered payroll	11.7%	11.3%	10.9%	11.2%

NOTES TO SCHEDULE OF CONTRIBUTIONS

Valuation Date Actuarially determined contribution rates are calculated as of December 31 and become

effective in January 13 months later.

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method Entry Age Normal

Amortization Method Level Percentage of Payroll, Closed

Remaining Amortization

Period 25 years

Asset Valuation Method 10 Year smoothed market; 12% soft corridor

Inflation 2.50%

Salary Increases 3.50% to 11.50% including inflation

Investment Rate of

Return 6.75%

Retirement Age Experience-based table of rates that are specific to the City's plan of benefits. Last updated for

the 2019 valuation pursuant to an experience study of the period 2014 - 2018.

Mortality Post-retirement: 2019 Municipal Retirees of Texas Mortality Tables. The rates are projected on

a fully generational basis with scale UMP.

Pre-retirement: PUB(10) mortality tables, with the Public Safety table used for males and the General Employee table used for females. The rates are projected on a fully generational basis

with scale UMP.

Other Information There were no benefit changes during the year.

Note: 10 years of information is required to be provided in this schedule, but information prior to 2014 is not available.

2018	2019		2020	2021
\$ 518,280	\$ 541,40	06 \$	542,084	\$ 554,408
 518,280	541,40) <u>6</u>	542,084	 554,408
-	-		-	-
4,533,953	4,857,49	97	5,139,977	4,914,966
11.4%	11.1	L%	10.5%	11.3%

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

SEPTEMBER 30, 2021

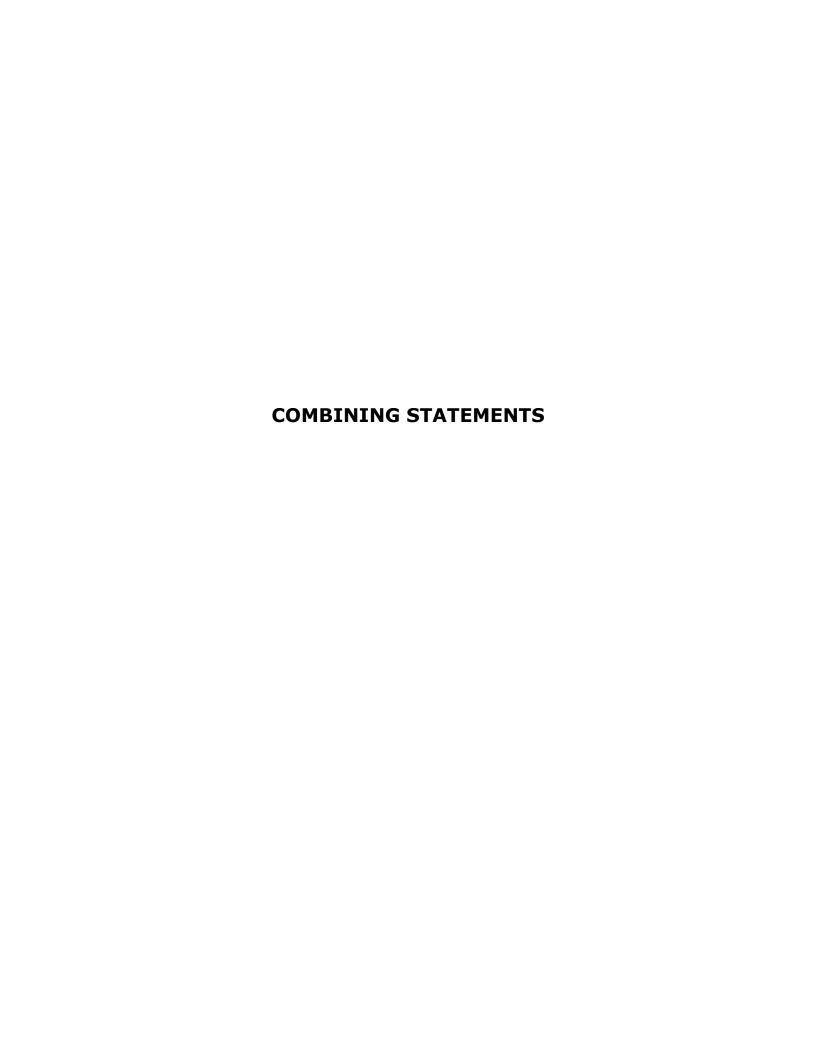
BUDGETARY INFORMATION

The City follows these procedures annually in establishing the budgetary data reflected in the budgetary comparison schedules:

- 1. Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for the General Fund and major Special Revenue Funds. Budgets are adopted for the proprietary funds annually only as a management tool. There are no legally mandated budgetary constraints for the proprietary funds.
- 2. In May of each year, budget preparation packages are distributed to all City agencies. The agencies of the City submit requests for appropriation to the City Manager before June 15 so that a budget may be prepared. The budget is prepared by department and includes information on the past year, current year estimates and requested appropriations for the next fiscal year. During August, the proposed budget is presented to the City Council for review. The City Council holds public hearings in September and may add to, subtract from, or change appropriations. Any changes in the budget must be within the revenue and reserves estimated as available by the City Manager or the revenue estimates must be changed by an affirmative vote of a majority of the City Council. The final budget must be adopted each year on or before September 27th as required by the City's charter.
- 3. The appropriated budget is prepared by fund, function and department. The City's management may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the City Council. The legal level of budgetary control is the department level. The City Council made several supplemental appropriations during the year and approved certain budgetary transfers.
- 4. Encumbrances represent commitments related to unperformed contracts for goods and services. Encumbrances are recorded when purchase orders are issued but are not considered expenditures until liabilities for payments are incurred. Encumbrances do not lapse at the close of the fiscal year but are carried forward until liquidated.
- 5. Expenditures exceeded appropriations in the Recreation department of the General Fund by \$4,038. These excess expenditures were funded by greater than anticipated revenues.

SUPPLEMENTARY INFOR	RMATION

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COMBINING BALANCE SHEET

NONMAJOR GOVERNMENTAL FUNDS

SEPTEMBER 30, 2021

	Special Revenue						
	Library Special		Police Local Forfeiture		Police Federal Forfeiture		
ASSETS							
Cash and investments	\$	32,744	\$	434,202	\$	17,238	
Total assets		32,744		434,202		17,238	
LIABILITIES							
Accounts payable Accrued liabilities		-		- 1,077		-	
Due to other funds		-		-		-	
Total liabilities		=		1,077		-	
FUND BALANCE							
Restricted for:		22.744					
Library operations Public safety		32,744 -		- 433,125		- 17,238	
Capital projects				-		-	
Total fund balance		32,744		433,125		17,238	
Total liabilities and fund balance	\$	32,744	\$	434,202	\$	17,238	

Special Revenue			Capital Projects						
	Police Main Special Street		Street Improvements		Capital Projects		Total Nonmajor Governmental Funds		
\$		\$	5,880	\$	4,359	\$		\$	494,423
_			5,880		4,359				494,423
	- - -		1,531 1,386 2,963 5,880		- - - -		- - - -	_	1,531 2,463 2,963 6,957
	-		-		-		-		32,744 450,363
	<u> </u>				- 4,359		<u> </u>		4,359
_					4,359				487,466
\$		\$	5,880	\$	4,359	\$		\$	494,423

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

FOR THE YEAR ENDED SEPTEMBER 30, 2021

	Special Revenue						
	Library Special		Police Local Forfeiture		Police Federal Forfeiture		
REVENUES							
Forfeitures	\$	-	\$	72,138	\$	-	
Contributions Investment earnings		2,546		- 1,035		- 70	
Miscellaneous				1,033		-	
Total revenues	-	2,546	-	73,173	-	70	
Total revenues	-	2,510	-	73,173	-	70	
EXPENDITURES							
Current:							
Public safety		-		63,406		-	
Community development		2,393		- 0 224		-	
Capital outlay	-	2.202	-	8,334	-	<u> </u>	
Total expenditures	_	2,393	-	71,740	-	-	
EXCESS (DEFICIENCY) OF REVENUES							
OVER (UNDER) EXPENDITURES		153		1,433		70	
			_				
OTHER FINANCING SOURCES (USES)							
Transfers in		=		-		-	
Transfers out		-		-		-	
Capital leases	_		-	72,535	-	-	
Total other financing sources (uses)	_		-	72,535	-		
NET CHANGE IN FUND BALANCE		153		73,968		70	
FUND BALANCE, BEGINNING	_	32,591	_	359,157	-	17,168	
FUND BALANCE, ENDING	\$_	32,744	\$_	433,125	\$	17,238	

Special Revenue			Capital Projects				_		
Police Special			Main Street		Street Improvements		Capital Projects	Total Nonmajor Governmental Funds	
\$ 	- - - 68 68	\$	- 29 3,825 3,854	\$ 	- - - - -	\$ 	- - 43 - 43	\$ 	72,138 2,546 1,177 3,893 79,754
_	200 - - - 200		98,939 - 98,939		- - - -	_	- - - -		63,606 101,332 8,334 173,272
<u>(</u>	132)		95,085)				43		93,518)
	132)	_	95,085 - - 95,085 -	(40,000) - 40,000) 40,000)		302,223 - - 302,223 302,266	(397,308 40,000) 72,535 429,843 336,325
- \$	<u>132</u> -	<u> </u>		<u> </u>	44,359 4,359	<u></u> \$	302,266)	<u> </u>	151,141 487,466

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and Members of the City Council City of Hillsboro, Texas

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Hillsboro, Texas (the "City"), as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated May 17, 2022.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Patillo, Brown & Hill, L.L.P.

Waco, Texas May 17, 2022

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE UNIFORM GUIDANCE

Honorable Mayor and Members of the City Council City of Hillsboro, Texas

Report on Compliance for Each Major Federal Program

We have audited the City of Hillsboro, Texas' (the "City") compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could have a direct and material effect on each of the City's major federal programs for the year ended September 30, 2021. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("*Uniform Guidance*"). Those standards and the *Uniform Guidance* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

Opinion on Each Major Federal Program

In our opinion, the City of Hillsboro, Texas, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2021.



Report on Internal Control over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with *Uniform Guidance*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the *Uniform Guidance*. Accordingly, this report is not suitable for any other purpose.

Patillo, Brown & Hill, L.L.P.

Waco, Texas May 17, 2022

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED SEPTEMBER 30, 2021

Federal Grantor/Pass-through Grantor/ Program or Cluster Title	Assistance Listing Number	Pass-through Entity Identifying Number	Total Federal Expenditures	Passed Through to Subrecipients
FEDERAL AWARDS				
<u>U. S. Department of Commerce</u> Direct Program:				
Economic Development Cluster	11.300	08-01-05209	\$ 457,199	\$
Total Direct Program			457,199	
Total U. S. Department of Commerce			457,199	
U. S. Department of Housing and Urban Development				
Passed through the Texas Department of Agriculture:				
CDBG - Entitlement Grants Cluster	14.218	7219322	920,253	
Total passed through the Texas Department of Agriculture			920,253	-
Total U. S. Department of Housing and Urban Development			920,253	
U. S. Department of Transportation Passed through the Texas Department of Transportation:				
Airport Improvement Program	20.106	2009HILLS	59,400	-
Highway Safety Cluster	20.616	2021-HillsboroPD	5,407	
Total passed through the Texas Department of Transportation	on		64,807	
Total U. S. Department of Transportation			64,807	
U. S. Department of Treasury Passed through the Texas Division of Emergency Management:				
COVID-19 - Coronavirus Relief Fund	21.019	N/A	374,653	
Total Passed through the Texas Division of Emergency Management			374,653	
Total U. S. Department of Treasury			374,653	
Total Expenditures of Federal Awards			\$1,816,912	\$

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED SEPTEMBER 30, 2021

1. GENERAL

The accompanying schedule of expenditures of federal awards presents the activity of all applicable federal awards of the City of Hillsboro, Texas. The City's reporting entity is defined in Note I to the City's basic financial statements. Federal awards received directly from federal agencies as well as federal awards passed through other government agencies are included in the schedule.

2. BASIS OF ACCOUNTING

The accompanying schedule of expenditures of federal awards is presented using the modified accrual basis of accounting, which is described in Note I to the City's basic financial statements.

3. RELATIONSHIP TO FEDERAL FINANCIAL REPORTS

Grant expenditure reports as of September 30, 2021, that have been submitted to grantor agencies will, in some cases, differ slightly from amounts disclosed herein. The reports prepared for grantor agencies are typically prepared at a later date and often reflect refined estimates of year-end accruals. The reports will agree at termination of the grant as the discrepancies noted are timing differences.

4. INDIRECT COSTS

The City has not elected to use the 10% de minimis indirect cost rate as allowed in the Uniform Guidance, Section 414.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED SEPTEMBER 30, 2021

Summary of Auditor's Results

Financial Statements:

Type of auditors' report issued Unmodified

Internal control over financial reporting:

Material weakness(es) identified? None reported

Significant deficiency(ies) identified?

None reported

Noncompliance material to financial statements

noted?

Federal Awards:

Internal control over major program:

Material weakness(es) identified? None reported

Significant deficiency(ies) identified?

None reported

Type of auditors' report issued on compliance

for major programs Unmodified

Any audit findings disclosed that are required

to be reported in accordance with 2 CFR 200.516 (a) of

Uniform Guidance None

Identification of major program:

Assistance Listing Number: Name of Federal Program or Cluster: 14.218 CDBG - Entitlement Grants Cluster

Dollar threshold used to distinguish between type A

and type B programs \$750,000

Auditee qualified as low-risk auditee?

Findings Relating to the Financial Statements Which are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards

None

Findings and Questioned Costs for Federal Awards

None

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED SEPTEMBER 30, 2021

None